### Synthesis of ex-post evaluations of Rural Development Programmes 2007-2013

Presentation of the synthesis

Brussels; 8th of February, 2018



# Outline

- **1.** Objective of synthesis and overview
- 2. Methodology / structure
- 3. Synthesis outcomes



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## **Objective of the synthesis**



- Identify common trends
- Highlight differences between the programmes

#### Objective

• Provide conclusions and recommendations

The analysis will focus on the effectiveness, causal analysis, efficiency, coherence, relevance and EU added value of the 2007-2013 RDPs



# Input of the synthesis

Input	<b>Medium-level</b> inputs received: Financial tables including expenditure per measure and axis for all Rural Development Programme Output tables
	High-level inputs received: 91 RDPs ex-post evaluation reports 87 Rural Development Programmes 4 Programmes in National Rural Development Networks
	27 National Strategy Plans 2 National Frameworks



- **1.** Objective of synthesis and overview
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# Methodology

#### **Steps**

- 1. Verification of inputs
- 2. Preparing the reporting structures
- 3. Reporting by country experts
- 4. Compilation
- 5. Synthesis of information

#### Limitations

- Varying quality of the evaluation reports
- Limited quantitative support for conclusions made in synthesis
- Full aggregation of values is impossible due to missing data, or the different approaches taken to obtain them

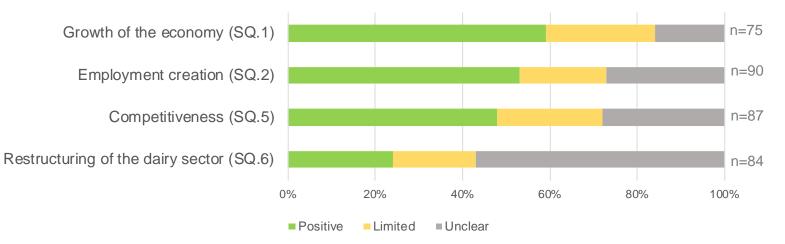


- **1.** Objective of synthesis and overview
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- 3. Synthesis outcomes: programme-related questions



### Synthesis outcomes

#### Programme-related questions



#### RDP contribution to the economy



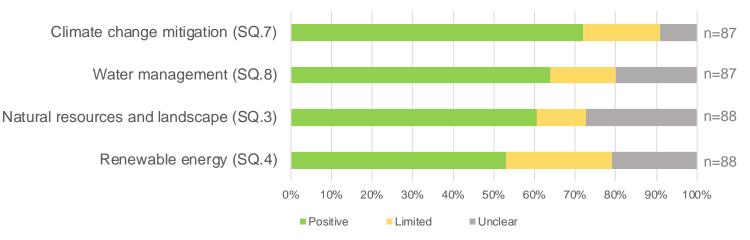
### **Contribution to the economy**

Objective	What worked well	Limiting factors
SQ 1. Growth of the economy	<ul><li>Skill building</li><li>Modernization</li></ul>	<ul> <li>Low implementation in various measures</li> <li>Economic crisis</li> </ul>
SQ 2. Employment creation	<ul><li>Diversification</li><li>Increased productivity</li></ul>	<ul><li>Job transfer instead of job creation</li><li>Deadweight loss</li></ul>
SQ 5. Competitiveness	<ul><li>Human capital (training)</li><li>Physical capital (machinery)</li></ul>	Objectives were long terms
SQ 6. Dairy sector restructuring	<ul><li>Support of farm investments</li><li>Improved market structures</li></ul>	<ul><li>Unclear strategy</li><li>Low investment volumes</li></ul>



# Synthesis outcomes

#### **Programme-related questions**



#### RDP contribution to the **environment**



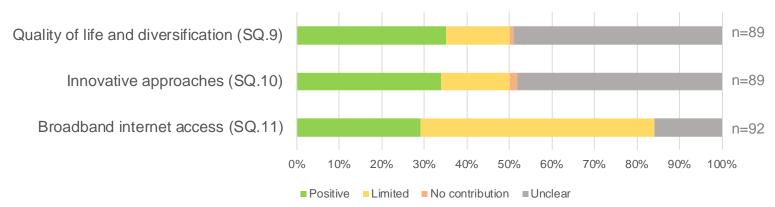
# **Contribution to the environment**

Objective	What worked well	Limiting factors
SQ 7. Climate change mitigation	<ul><li>Agri-environmental measures</li><li>Support of renewable energy</li></ul>	• Conflicting measures (increased land use, increased transport)
SQ 8. Water management	<ul> <li>Irrigation systems</li> <li>Resource management techniques and technologies</li> </ul>	Inconsistent reporting
SQ 3. Natural resources and landscape	Agri-environmental measures	<ul> <li>Competing objectives: preservation vs cultivation of raw material for regenerative energies</li> <li>Intensification of land use</li> </ul>
SQ 4. Renewable energy	<ul> <li>Installation new energy plants</li> <li>Increase of biomass production to feed the energy plants</li> </ul>	<ul> <li>Not a defined strategic objective of the RDP</li> <li>Supply of renewable energy not clearly operationalized</li> </ul>



## Synthesis outcomes

#### **Programme-related questions**



#### RDP contribution to quality of life and diversification



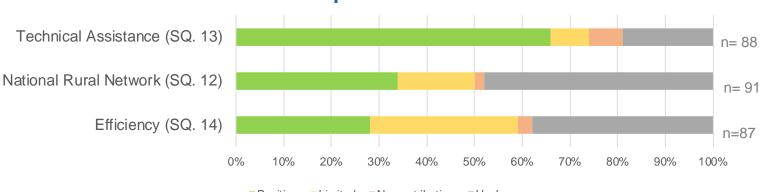
### Contribution to quality of life and diversification

Objective	What worked well	Limiting factors
SQ 9. Quality of life and diversification	<ul> <li>Infrastructure and basic services</li> <li>Leisure and recreation</li> <li>Tourism sector</li> </ul>	<ul> <li>Unclear interrelation on the two topics</li> <li>Unclear measuring standards</li> </ul>
SQ 10. Innovative approaches	<ul><li> Processes and products</li><li> Research and skill building</li></ul>	<ul><li>Not an RDP priority</li><li>Budget limitations</li></ul>
SQ 11. Broadband internet access	<ul><li>Technological network access</li><li>Multifunctional services centers</li></ul>	<ul> <li>Late implementation</li> <li>Communication issues with authorities on permits, etc.</li> </ul>



## Synthesis outcomes

#### **Programme-related questions**



**RDP** implementation

Positive Limited No contribution Unclear



## **Contribution of different approaches**

Approach	What worked well	Limiting factors
SQ 14. Efficiency of resource allocation	<ul><li>Synergies between measures</li><li>Optimised administrative procedures</li></ul>	<ul><li>Deadweight losses</li><li>Displacement</li></ul>
SQ 13. Technical assistance	<ul> <li>Staff to support coordination and implementation</li> <li>IT development and maintenance</li> <li>Publicity activities</li> </ul>	<ul><li>Lack of personnel</li><li>Low budget</li></ul>
SQ 12. National Rural Network	<ul> <li>Capacity building and exchange at the level of MA's</li> <li>Networking and capacity building among actors</li> </ul>	<ul> <li>Late implementation</li> <li>Lack of personnel</li> <li>Unclear strategy</li> </ul>

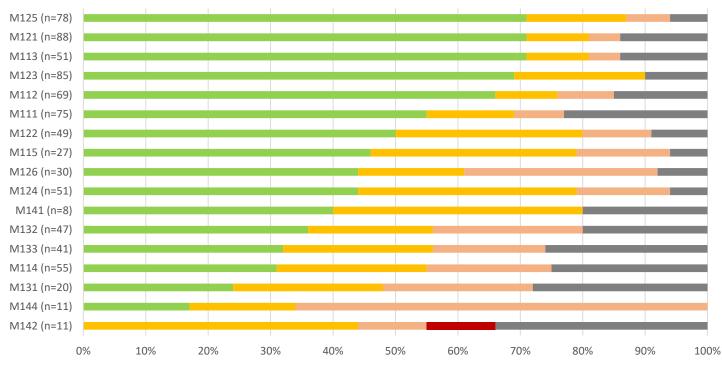


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### Axis 1 – Measure results

Effect on competitiveness







## Axis 1 – Measure focus

#### Measure 121

#### Modernisation of agricultural holdings

Implementation: 27 MS in 88 regions Budget: 11,693.4 million euros

- Introduction of new or better products
   Introduction of new technologies
   Increase in production and labour
- ✓ Increase in production and labour efficiency

\* No improvement in management of the improved production factors



Improving and developing infrastructure related to the development and adaptation of agriculture and forestry.

Implementation: 22 MS across 78 regions. Budget: 4,317.6 million euros

✓ Reduced costs of transportation

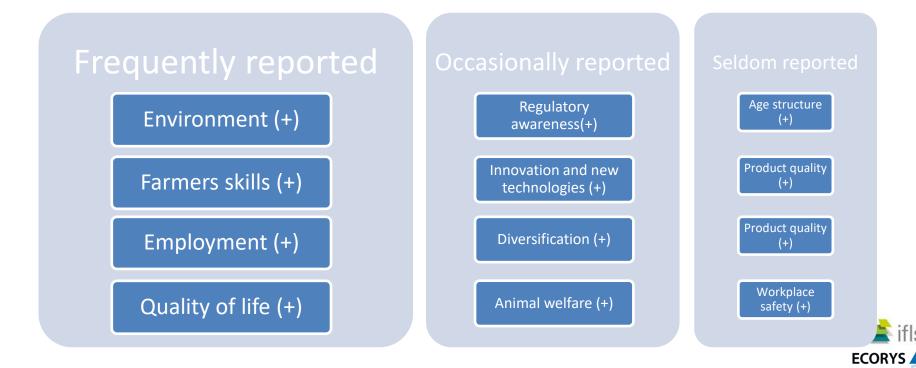
✓ Reduced costs of water usage due to new irrigation structures

- **×** Low implementation
- **×** Basic infrastructure targeted



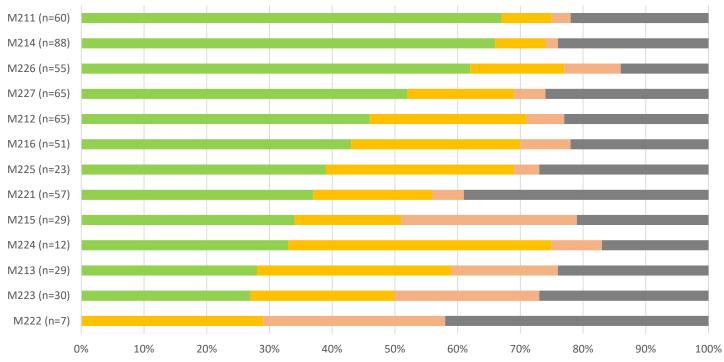
### Axis 1 – Additional effects

Other effects of measures aimed at improving competitiveness



### Axis 2 – Measure results

Effect on the environmental situation



Positive

Limited

No contribution

Unclear





## Axis 2 – Measure focus

#### Q Measure 211

#### Natural handicap payments to farmers in mountain area

Implementation: **15 MS** in 60 regions Budget: **7,391.1 million euros** 

✓ Extensive agricultural activities taking natural conversation into account

✓ Development of sustainable farming techniques

- \* Agricultural use exerts pressure on various resources
- Measure reduced alternative positive outcomes for the environment

#### A Measure 212

Payments to farmers in areas with handicaps, other than mountain areas

Implementation: **27 MS** in 75 regions Budget: **7,681.4 million euros** 

✓ Maintained agricultural cultivation, decreasing land abandonment

✓ Extensive management practices that are particularly relevant in areas with HNV

➤ Measure contributes more to farm income than to the environment

A Measure 214

Agri-environment payments

Implementation: **27 MS** in 88 regions Budget: **23,619.4 million euros** 

 ✓ Maintenance of high value natural agricultural areas through commitments

✓ Containment of negative impacts of intensive agriculture on biodiversity

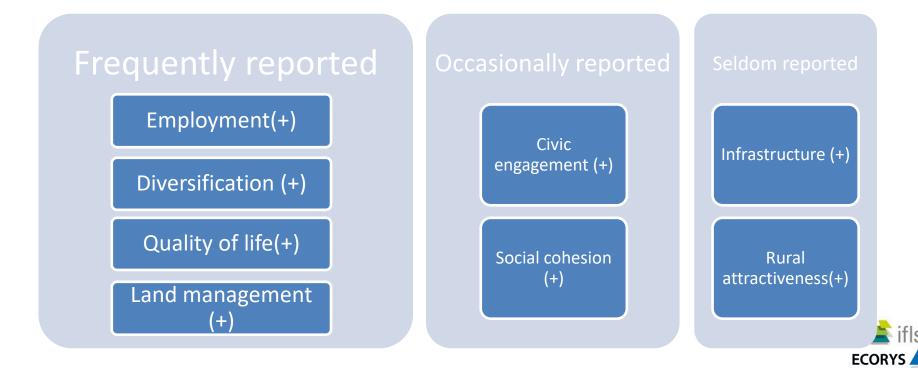
\* Small local contributions to solving nationwide environmental problems.

- \* Requirements close to standard practice
- ✗ Implementation problems



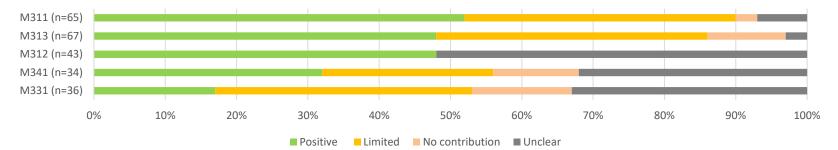
# Axis 2 – Additional effects

Other effects of measures aimed at improving the environmental situation

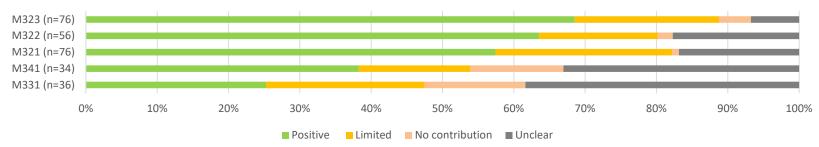


#### Axis 3 – Measure results

Effect on diversification



Effect on quality of life





### Axis 3 – Measure focus

#### Measure 311

Diversification to non-agricultural activities

Implementation: **20 MS** in 65 regions Budget: **1.078,8 million euros** 

✓ Investments in rural tourism

✓ Increase overall performance, assisted farm households to maintain or increase their income

✗ Few projects financed, therefore limited implementation

Measure 322

Village renewal and development

Implementation: **22 MS** in 50 regions Budget: **3,200.0 million euros** 

 ✓ Social cohesion and collective ownership

 $\checkmark$  Infrastructure in housing and meeting places

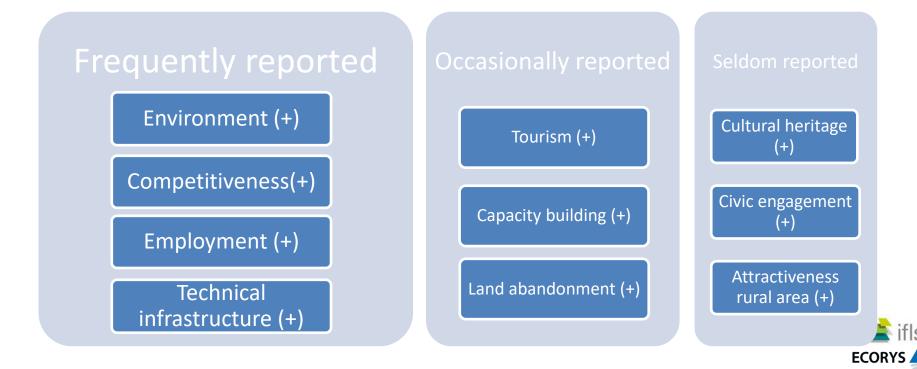
✓ Improved use of green space

Difficulty in measuring quality of life



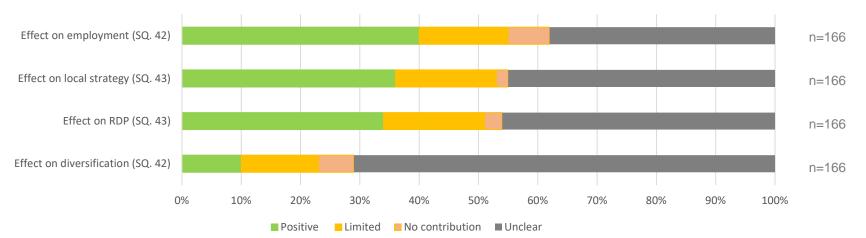
# Axis 3 – Additional effects

Other effects of measures aimed at improving diversification and quality of life



### Axis 4 – Measure results

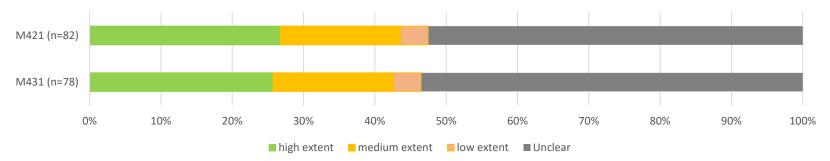
SQs 42 and 43 (based on M411/412/413)



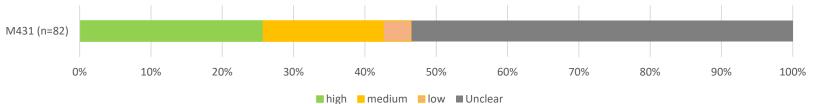


### Axis 4 – Measure results

SQ 44 (based on M421 and M431)



SQ 45 (based on M431)





## Axis 4 – Measure focus

#### Measure 421

Implementation of co-operation projects, inter-territorial and transnational cooperation

Implementation: **27 MS** in 74 regions Budget: **170.8 million euros** 

 $\checkmark$  Increase in co-operation, networking and community involvement

 Contributions of measure 421 were largely not assessable due to missing data



Management of local action groups, skills development, support to the functioning of the LAG for capacity development and promotion

Implementation: **27 MS** in 88 regions Budget: **897.7 million euros** 

 ✓ Improved local governance
 ✓ Implementation of public/private partnerships

Contributions of measure 431 were largely not assessable due to missing data

