



## Cooperation in Leader

Mikolajki, 13th October 2009

#### **Pedro BROSEI**

AGRI G1 - Consistency of Rural Development

DG for Agriculture and Rural Development, European Commission





## Structure of the presentation

- Cooperation as part of the Leader approach
- The framework for cooperation in Leader 2007-2013
- Programming approach by the Member States 2007-13
- Facts and figures on cooperation in the Leader+ initiative
   2000-2006





# COOPERATION AS PART OF THE LEADER APPROACH





# Cohesion Policy and Rural Development Policy as drivers for territorial cooperation

- From 2007-13 rural areas in Europe can benefit from European funding for cooperation projects from different sources:
  - European Regional Development Fund (ERDF) via the "European Territorial Cooperation objective → between different Member States
  - European Agricultural Fund for Rural Development (EAFRD) via the Rural Development Programmes → within a Member State and between different Member States: Cooperation between local action groups through Leader (Measure 421)
  - European Fisheries Fund (EFF) via the action groups of Axis 4





## The 7 key aspects of the Leader approach

- 1) Area-based local development strategies
- 2) Bottom-up approach
- 3) Public-private partnerships: The "local action groups" (LAGs)
- 4) Facilitating innovation\*
- 5) Integrated and multi-sectoral actions
- 6) Networking
- 7) Cooperation\*

(\* not mandatory at the level of the local stategy)





## **Networking**

- is a means of transferring good practice, disseminating innovation and of building on the lessons learned from local rural development;
- is done between LAGs, rural areas, adminstrations and organisations involved in rural development (not only Leader beneficiaries!)
- stimulates cooperation projects between LAGs;
- Institutional networks (European Network for Rural Development, National Rural Networks) and informal networks

DG AGRI October 2009 6





## Cooperation

- goes further than networking;
- involves a LAG undertaking a joint project with another LAG, or with a group taking a similar approach (in another region, Member State or even third country);
- can help LAGs to boost their local activities (reaching necessary critical mass for a project)





### **Evolution of the Leader approach**

### The Community Initiatives:

- Leader I (1991-93) experiment: result of criticism to the indivdual project approach in the Structural Policy → cooperation wasn't a specific part
- Leader II (1994-99) laboratory: limited to disadvantaged rural areas, innovation, pilot actions, introduction of transnational cooperation
- Leader+ (2000-06) maturity phase: eligibility of the whole rural territory; reinforced role of networks and transnational cooperation; introduction of interterritorial cooperation
- (Leader+ type measure for new Member States 2004-2006: no major role for cooperation)

#### "Mainstreamed Leader" 2007-13:

 Leader axis – not any longer specific programmes; methodological approach to mainstream RD programming: continuation of what was created in Leader+





## From Leader I to the "Leader-axis"

Stage	Duration	Funds	Budget (EUR)	LAGs
Leader I	1991– 1993	EAGGF-Guidance, ESF, ERDF	450 million	217
Leader II	1994- 1999	EAGGF-Guidance, ESF, ERDF	1.7 billion	821
Leader+	2000- 2006	EAGGF- Guidance	2.1 billion	893 in EU-15 (+ 250 in the Leader+type measure 2004- 2006) in 6 MS
"Leader axis"	2007- 2013	EAFRD	5.5 billion  → 6% of the EAFRD funding	expected approx. 2.100 in EU-27 (selection in the MS still ongoing)





## The framework for cooperation in Leader 2007-2013





# Delivery system measures for the Leader axis (Art. 63 Regulation 1698/2005)

- a) Implementing local development strategies to achieve the objective of one or more of the 3 axis (Measures 411, 412, 413)
- b) Cooperation (Measure 421)
- c) Running the local action group, acquisition of skills and animating the territory (Measure 431)





## **Cooperation in Leader**

(Art. 65 Regulation 1698/2005)

<u>Inter-territorial cooperation</u> means cooperation within a Member State.

<u>Transnational cooperation</u> means cooperation between territories in several Member States and with territories in third countries.

→ Only expenditure relating to the territories within the Community shall be eligible for support.





# Framework for implementing cooperation in Leader (Art. 39 Regulation 1974/2006)

- At least one partner has to be a local action group (LAG) selected under the Leader axis.
- Principle of « coordinating LAG »
- Cooperation is open to other public-private partnerships (Art. 59 e Reg. 1698) as well as other rural areas organised with the following features: Local group active in rural development working under a development strategy and based on a partnership of local actors
- Cooperation has to include a joint action
- Eligible expenditure: joint action, running common structures, preparatory technical support: spent on the territory; animation costs: in all areas concerned by the cooperation





# Procedures for cooperation projects (Art. 39 Reg. 1974/2006)

- Cooperation projects can be already integrated in the local development strategy
  - Advantages: coherent with the bottom-up approach and with the local strategy; Implementation might be faster
- If not integrated in the local strategy, then decision mechanism as for other projects or Managing Authority creates a special procedure
  - Advantages: better control on the respect of requirements (e.g. presence of a joint action etc.)
- Communication of the approved <u>transnational</u> projects by the Member State to the Commission: facilitation of communication between national authorities





# PROGRAMMING APPROACH MADE BY THE MEMBER STATES FOR 2007-13





## The global EU Rural development expenditure and the EAFRD expenditure for Leader

EAFRD overall: € 90.8 billion (61.8% of public expenditure)

National public expenditure: € 57.7 billion

Private expenditure: € 64.8 billion

National top-ups: € 12.4 billion

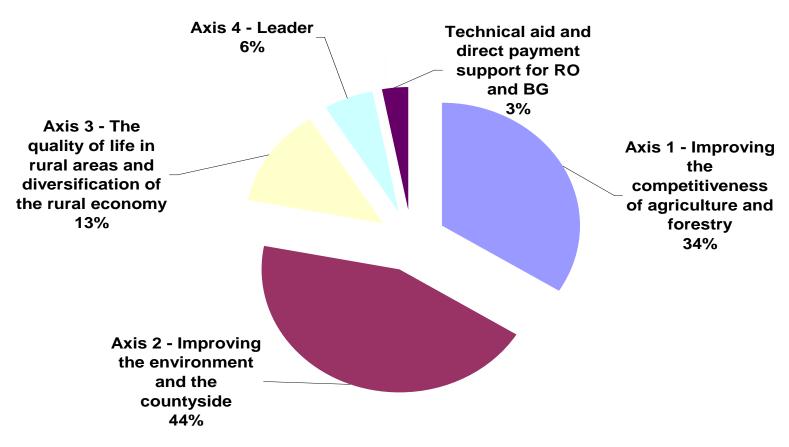
TOTAL: € 225.7 billion

--) EAFRD funding for the Leader axis: € 5.5 billion





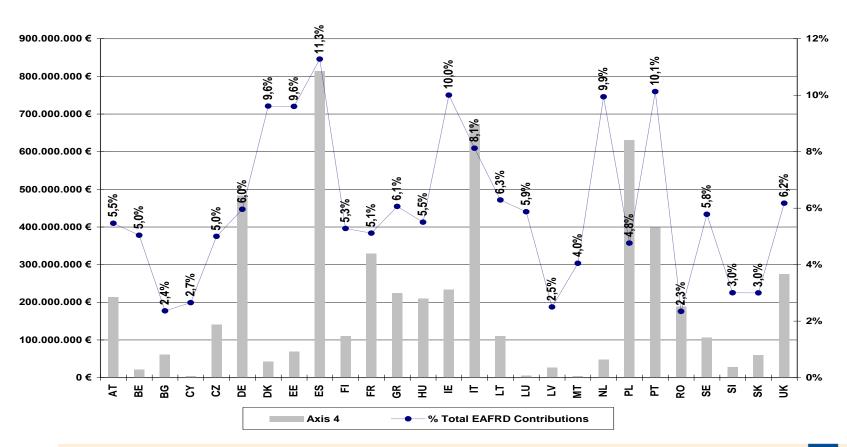
## **Expenditure per axis**







# Total EAFRD contributions allocated to Leader (Axis 4) by country (absolute value and share of total expenditure)



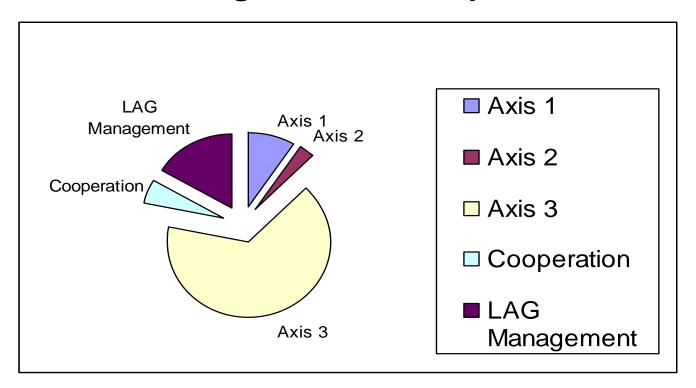
DG AGRI

October 2009





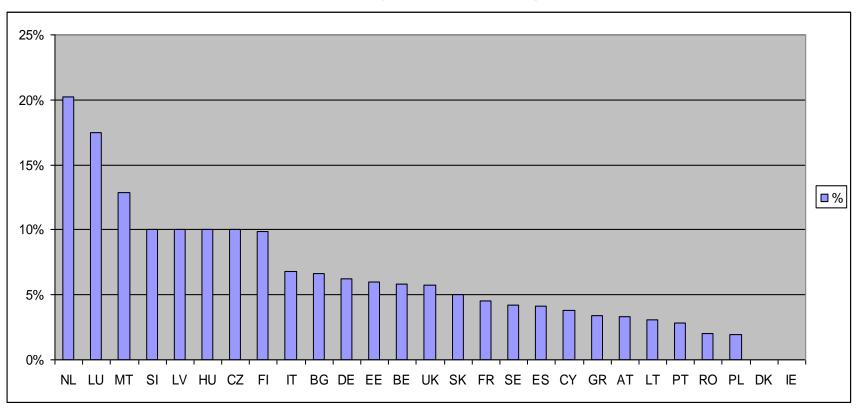
# Indicative use of Funds under the Leader axis: → Average 4,8% for cooperation







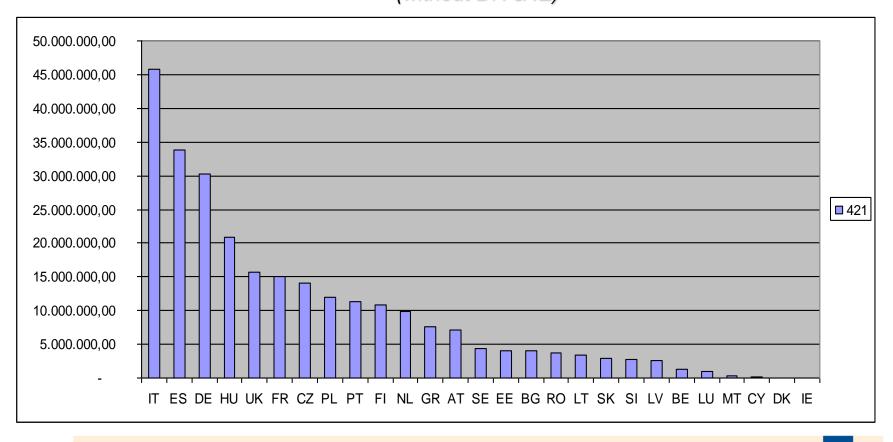
# Percentage of programmed EAFRD budget for cooperation (Measure 421) within Axis 4 in the Member States (without DK & IE)







### Programmed budget for cooperation in Leader (Measure 421) in the Member States (without DK & IE)







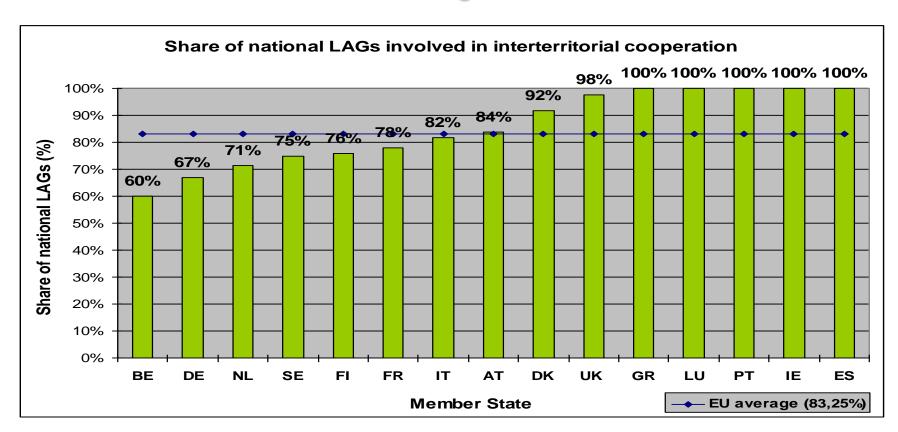
# Facts and figures on cooperation in the <u>Leader+ initiative 2000-2006</u>

- 1. Share of LAGs involved in approved cooperation projects during the Leader+ initiative
- 2. Number of approved projects during the Leader+ initiative (preliminary support not included) from the start until end of 2007
- 3. Main themes selected for cooperation projects (Action 2)
- 4. Budget spent on projects
- 5. Origin of project partners
- 6. The main local operators of cooperation projects
- 7. The most common issues covered by cooperation projects: transnational and interterritorial





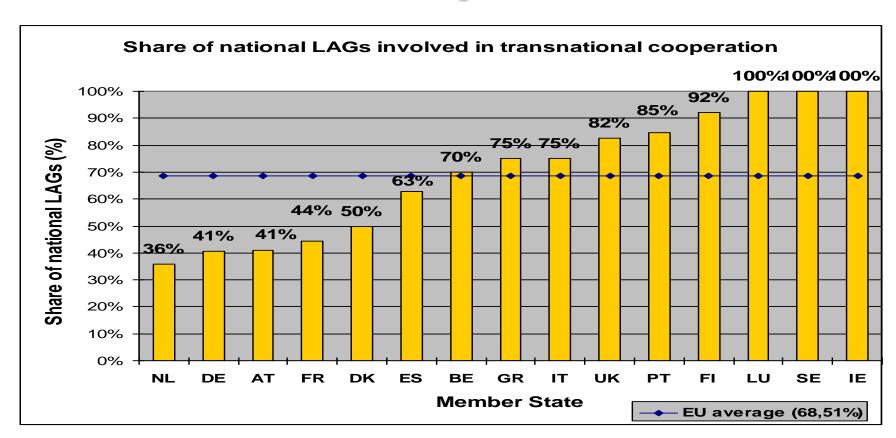
# 1. Share of LAGs involved in approved cooperation projects during Leader+







# 1. Share of LAGs involved in approved cooperation projects during Leader+







### 2. Number of projects approved during the Leader+ Initiative

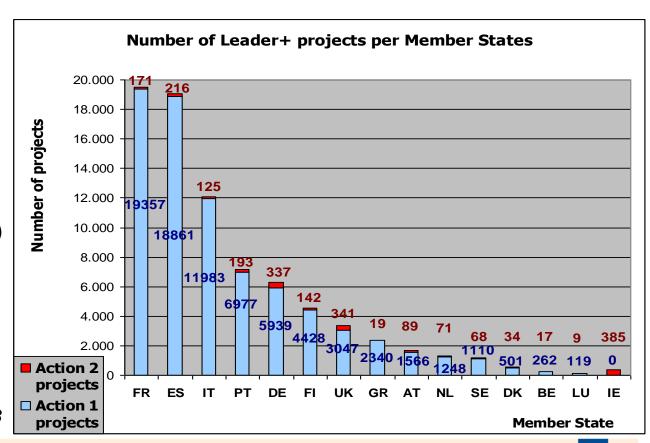
(without information on local projects from IE)

Total number of **Leader+ projects: 79 953** 

- Total number of <u>local</u>
   (Action 1) projects:
   77 738
- Total number of <u>cooperation</u> (Action 2) projects: 2 188

Number of interterritorial cooperation projects: 1 330

Number of transnational cooperation projects: 858



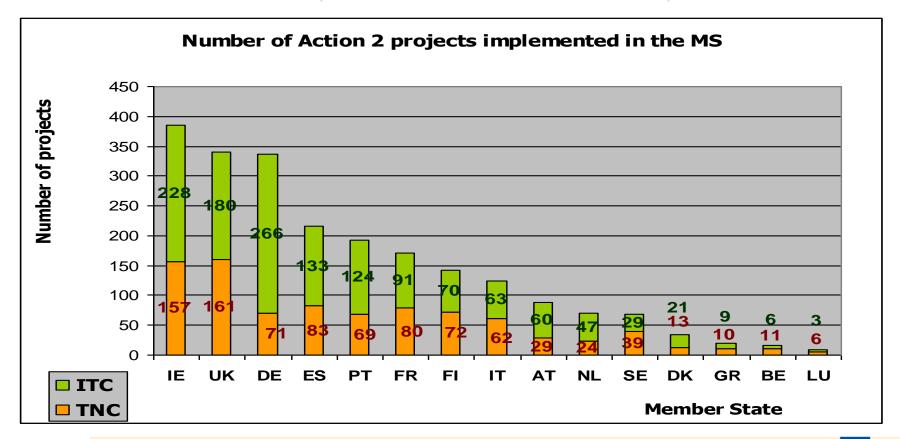




### 2. Number of projects approved during the Leader+ Initiative

Number of cooperation (Action 2) projects

(ITC = interrterritorial; TNC = transnational)

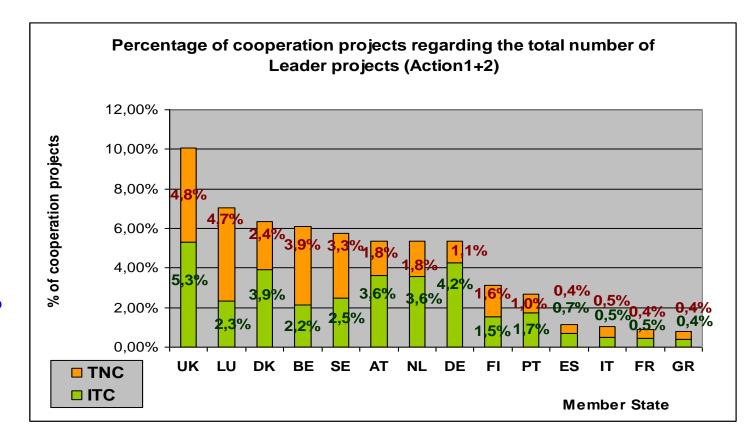






### 2. Number of projects approved during the Leader+ Initiative:

Percentage of cooperation projects (without IE)



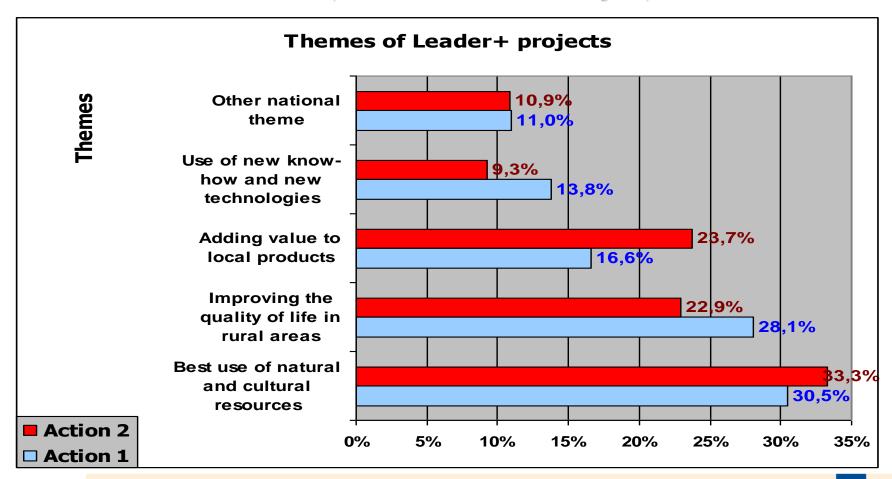
EU average: 2,3 %





### 3. Themes of cooperation projects

(without Sweden, Ireland and England)



DG AGRI

October 2009





### 4. Budget spent on Leader+ projects

- Total budget spent on **Leader+** projects: **EUR 4,4 billion** (without Action 1 budget of IE)
  - \* % EAGGF on the total (EU-15 average) 40 %
- Total budget spent on **local (Action 1)** projects: **EUR 4,2 billion** (without IE)
  - % EAGGF on the total (EU-14 average without IE) 37%
- Total budget spent on cooperation (Action 2) projects: EUR 0,2 billion
  - \* % EAGGF on the total (EU-15 average): 49%
    - Total budget on interterritorial cooperation projects (without LU)
       EUR 0,126 billion
    - % EAGGF on the total (without LU) 49%
      - <= 30% NL
      - 31-40% SE, DK
      - 41-60% IT, UK, FI, AT, BE, FR, ES, PT, DE
      - >= 61% GR, IE
    - Total budget on transnational cooperation projects (without LU)
       EUR 0,065 billion
    - % EAGGF on the total (without LU) 48 %
      - » <= 30% NL
      - » 31-40% SE
      - » 41-60% IT, FI, AT, BE, UK, FR, DK, ES, PT, GR
      - » >= 61% DE, IE

October 2009

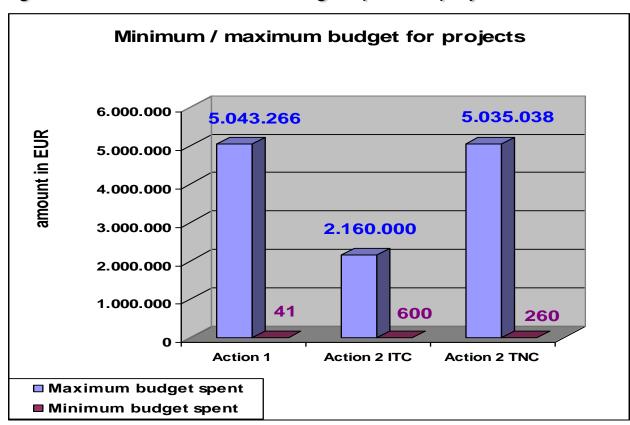




### 4. Budget spent on Leader+ projects

#### 4.2. Average and minimum/maximum budget spent on projects

- Average budget for
   Action 1 projects EUR
   54.000
   (without IE)
- Average budget for Action 2 projects EUR 90.000
  - Interterritorial cooperation (without LU) EUR 95.000
  - Transnational cooperation (without LU) EUR 74.000

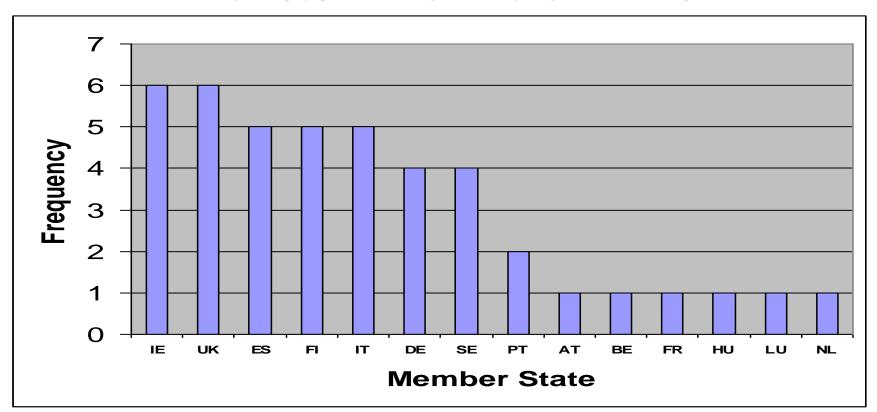






### 5. Origin of project partners

Frequency (by rank of importance) of partner country selected







### 5. Origin of project partners

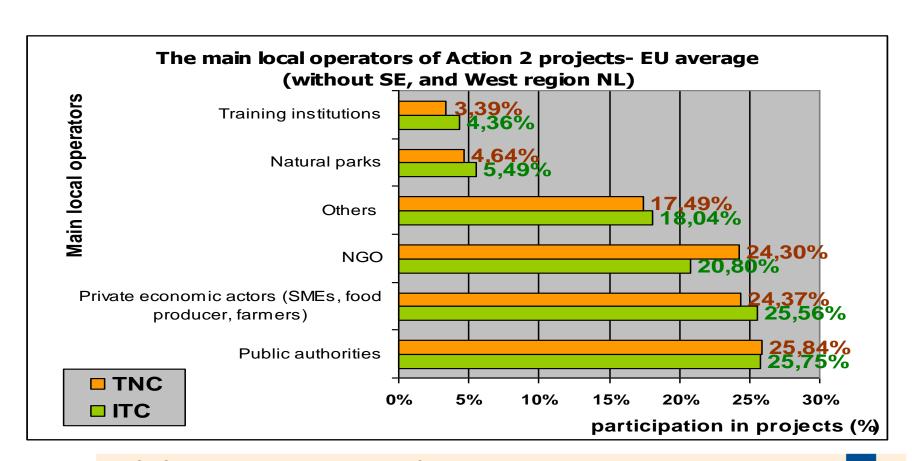
#### Inside the EU

- UK, ES and DE: first partner MS for 3 countries each followed by AT, PT, SE, IT and IE (favourite for 1 MS each)
- Many cross-border favourites: AT-DE, IE-UK and ES-PT
- Geographic clustering :
  - Northern countries
  - Mediterranean countries
- Some other strong links which may seem less natural: FI-IT, BE-ES
- Outside the EU: Angola, Argentina, Bolivia, Brazil, Canada, Cape Verde, Guatemala, Japan, Former Yugoslav Republic of Macedonia, Morocco, Mozambique, Switzerland, Tunisia, Uganda, Uruguay, USA





### 6. The main local operators of cooperation projects (Action 2)

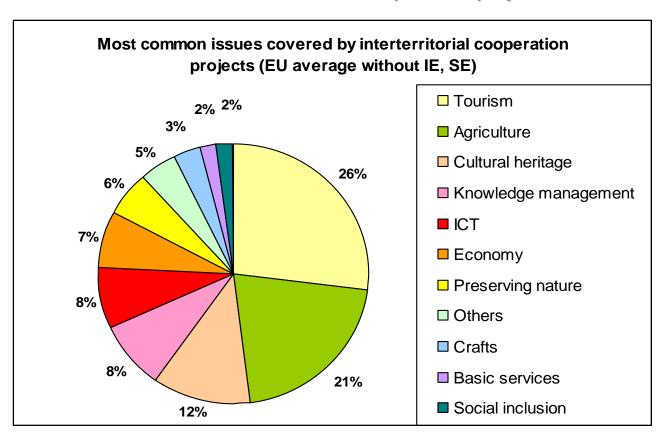






#### 7. The most common issues covered by cooperation projects

#### Interterritorial cooperation projects

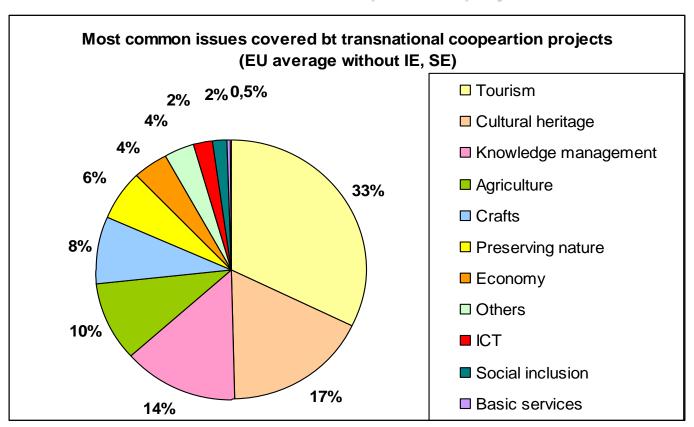






### 7. The most common issues covered by cooperation projects

### Transnational cooperation projects







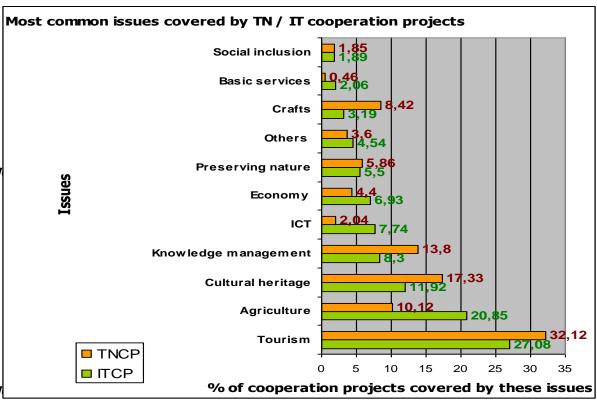
# 7. The most common issues covered by interterritorial / transnational cooperation projects

- Predominant theme: Tourism
- Next most popular themes chosen:

#### ITC:

- Agriculture, processing and marketing of agricultural produ
- Cultural heritage
- Knowledge management, education, training
- ICT
  TNCP:
- Cultural heritage,
- Knowledge management, education, training
- Agriculture, processing and marketing of agricultural produ









# Links between the most common themes in Leader+ cooperation and the and the RDR axes 2007-13

Breakdown of Leader+ cooperation projects themes by RD 2007-2013 axis

	Axis 1	23,93%
ITC	Axis 2	5,32%
	Axis 3	70,75%
	Axis 1	7,41%
TNC	Axis 2	5,48%
	Axis 3	87,11%





# Thank you for your attention! Dziękuję bardzo!