

#### The Future of **Food and Farming:** EU and the CAP

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Tassos Haniotis Director Strategy, Simplification and Policy Analysis DG AGRI, European Commission

#### **#Future**of**CAP**

GAPT

### The objectives of the Communication at a glance

#### Strengthen the environmental and climate ambition...

> ... because it is urgent

Better target support ...

> ... because it is fairer

Rely more on knowledge, innovation and technology ...

> ... because it is modern

Rebalance the responsibilities between EU, MS and the farmer...

> ... because it could be simpler

#### What does the Communication aim to do?

- Confirm agriculture's crucial role and contribution ...
  - > ... in food provision, environmental protection and jobs and growth creation
- Consolidate and improve CAP framework ...
  - > ... through broad avenues of reflection about the future policy orientation
- **Prioritise simpler rules and more flexible approaches ...** 
  - > ... for the CAP to better deliver its results at EU, MS and farm level

#### Communicating on CAP achievements...

Analysis and wide public consultation confirm major <u>achievements</u> of the CAP...

Increasing EU competitiveness .... 

In and turning the EU into a net agro-food exporter

- Positively impacting jobs and growth ...
  - > ... in rural areas and the food chain throughout the EU territory
- Providing relative income stability ...
  - ... within a very volatile income and price environment

### ...and communicating CAP challenges

...but also <u>shortcomings to be addressed</u>

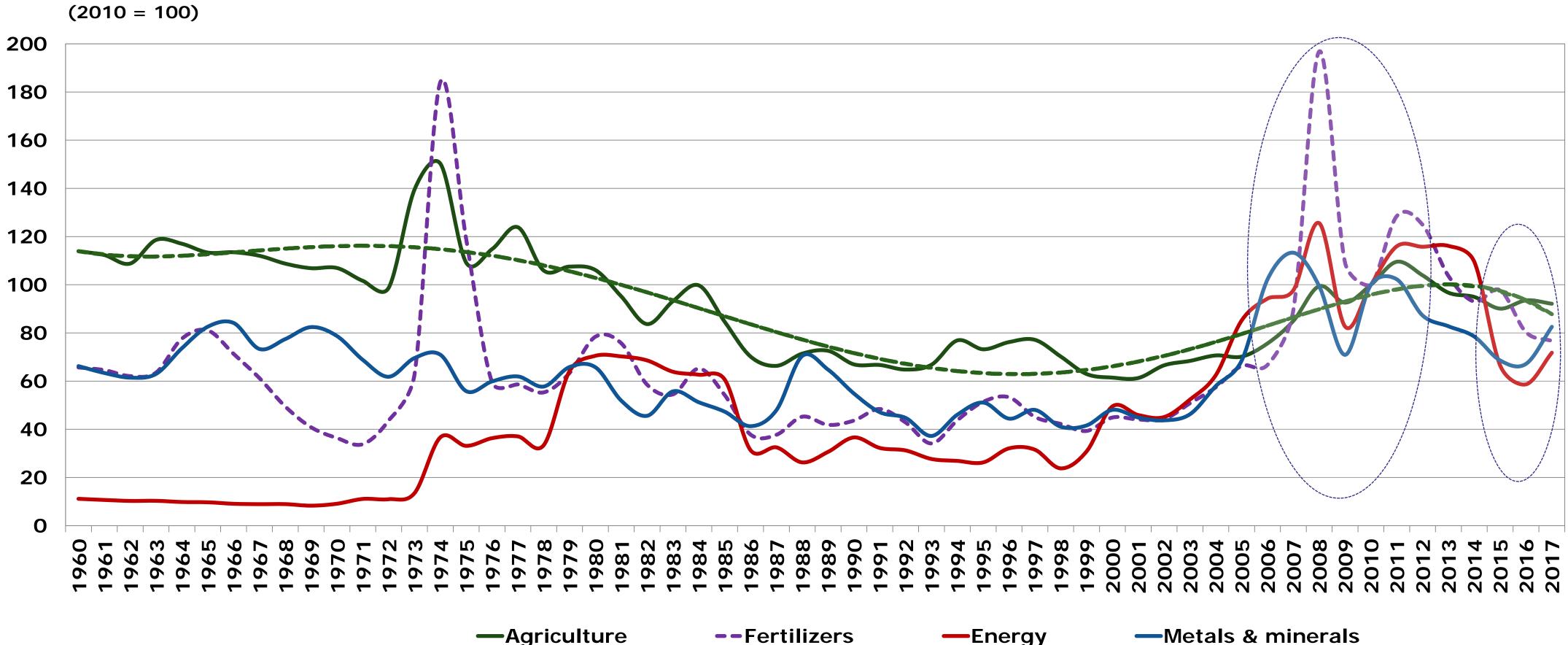
- Despite progress the environmental performance of EU agriculture ... ... requires further improvement to meet ongoing and future challenges
- Productivity growth is mainly driven by the outflow of labour ... > ... and less by research, innovation or capital investment
- Questions on equity, safety net and simplicity of the CAP ... ... are still hotly debated despite repeated efforts to address them

#### What has changed since the last reform?

Basic parameters that influenced decisions of the 2013 CAP reform differ today:

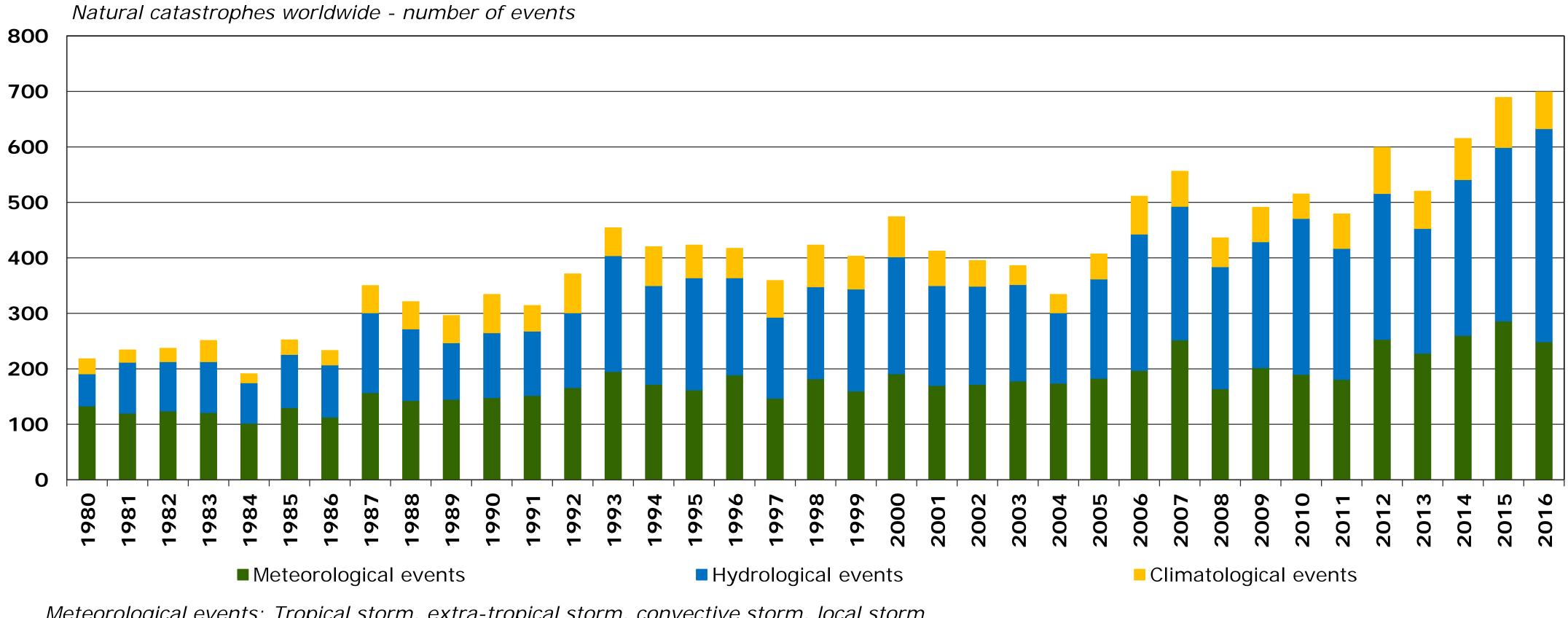
- The world commodity, economic and price environment ... ... especially in terms of both the level (lower) and expectations for agricultural prices
- The world trade environment ...
  - ... especially the shift from multilateral to regional agreements
- New climate change, environmental and broader sustainability priorities ... ... especially COP21 and commitments stemming from it

## Commodity price changes in recent years



Source: World Bank.

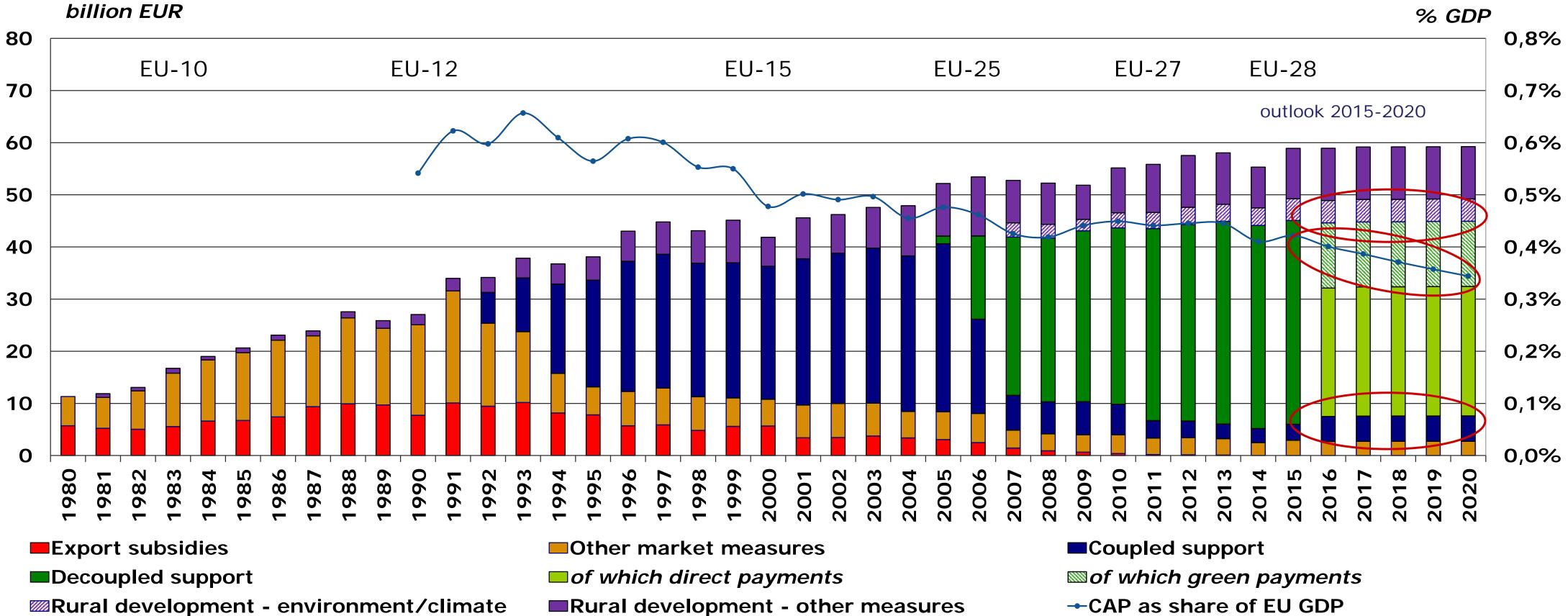
#### Climate linked loss events in dramatic increase



Meteorological events: Tropical storm, extra-tropical storm, convective storm, local storm Hydrological events: Flood, mass movement Climatological events: Extreme temperature, drought, forest fire

Source: © 2017 Münchener Rückversicherungs-Gesellschaft, Geo Risks Research, NatCatSERVICE (January 2017)

#### Main issues for the future CAP debate: public money for private and/or public goods?



Source: DG AGRI.

## Strengthening environment and climate action

- EU sets wide objectives ...
  - > ... on air, water, soil and biodiversity
- EU sets list of available types of intervention ...
  - > ... suitable for achieving CAP objectives
- MS define the most pertinent schemes/operations ...
  - ... based on EU-priorities and their specific needs
- Farmers apply for schemes and comply with stringent criteria ... > ... defined by MS to reflect environmental needs

#### Better targeting support

Farm income still lags behind income in the rest of the economy ...

> ...with Direct Payments providing an important income safety net in all regions

The current distribution of area-based payments reflects land distribution ...

> ... and is thus concentrated among a minority of farmers

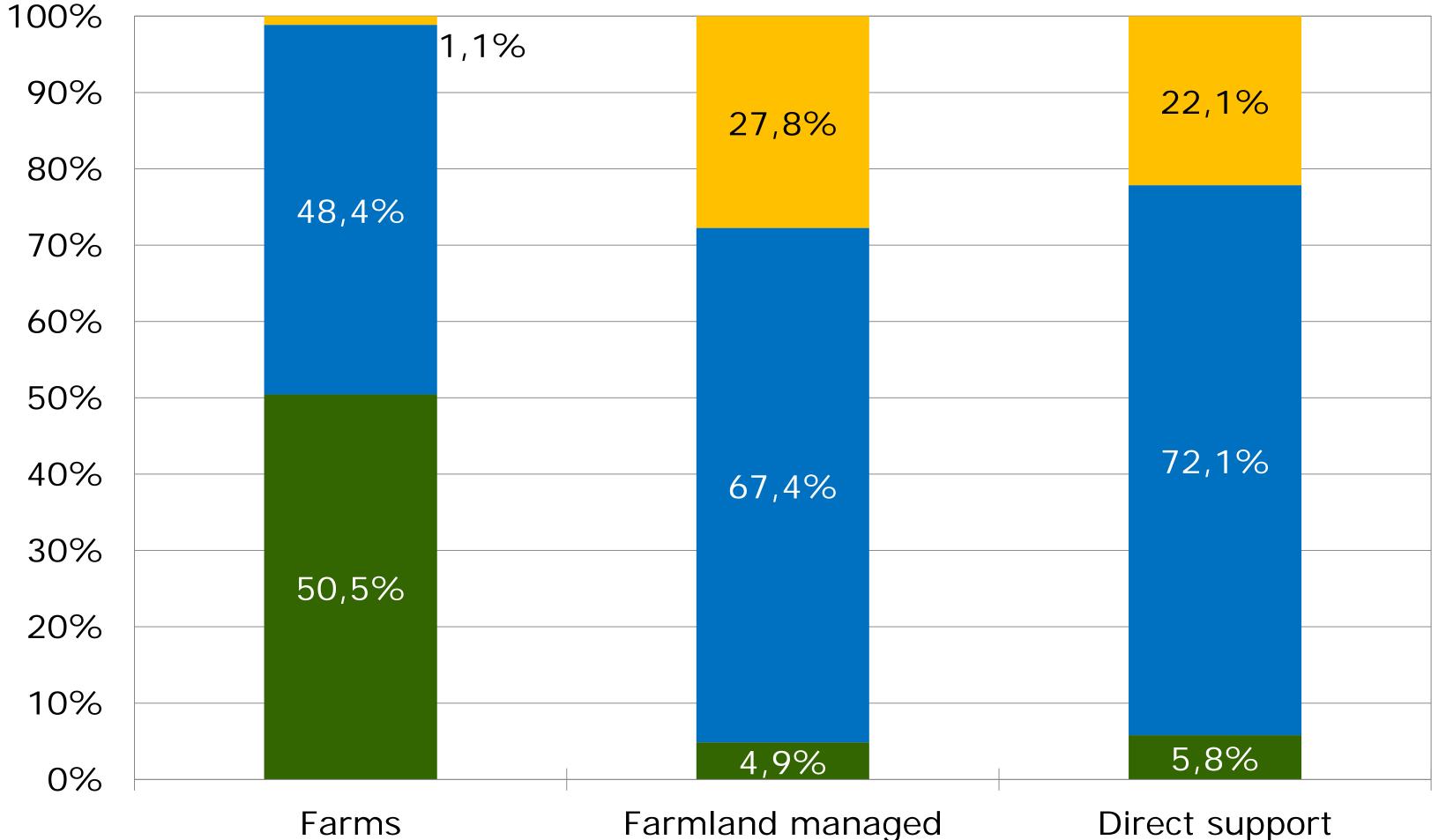
 $\succ$  ... such as compulsory capping, degressivity or redistributive payments

To follow the principle of equality among member states ...

- To target direct payments more effectively alternative approaches can be explored ...

  - > ... differences in CAP support between them should be reduced

## Distribution of EU direct support to farmers (%)



Direct support

Big farms (> 250 ha)

Professional (family) farms (5-250 ha)

Small farms (<= 5 ha)</p>

## Rely more on knowledge, innovation and technology

- A better link of what we know to what we grow ...
  - > ... would promote the use of smart agriculture
- Anticipating future knowledge needs ...
- Exchange and transfer knowledge ...
  - ... will spread and multiply the impact of innovative practices
- Well performing Agricultural Knowledge and Innovation Systems...
  - > ... are essential to bridge the knowledge gap among farmers

> ... should promote research to address them in a wide array of farm-related issues

## A new model of sharing responsibilities

- Moving from one-size-fits-all to more tailored made solutions ...
  - > ... will reduce EU requirements to what is necessary to ensure EU value is added
- The Union would still set the basic policy parameters of the CAP ... In suffilling the Treaty obligations and other EU agreed objectives (e.g., COP21, SDGs)
- Member States should establish "CAP strategic plans" approved by the Commission ... > ... tailoring interventions to reflect local conditions and needs in line with EU-objectives
- A shift from compliance to results and performance...
  - > ... would increase MS flexibility in their design of measures/compliance requirements



#### Promote growth and jobs in rural areas...

> ... to address structural weaknesses and promote bio-economy

Attract new farmers ...

> ... to address the generational renewal challenge

Improve risk management tools ...

> ... to better address price, income and production-related risks

Address broader EU concerns and the global CAP dimension ...

> ... from emerging health challenges, to food waste and trade issues

## Focus on performance

- A performance-based policy implies two distinct, but interconnected processes ...
  - > ... that of assessing the policy and that of assessing the policy implementation
- A meaningful assessment of policy performance can rely on the manner by which... > ... specific targets are achieved, especially with respect to specific objectives
- Reliable policy assessment requires a selection of a set of indicators reflecting how ... > ... the supported intervention contributes to achieving the specific objectives
- Policy performance is assessed multi-annually based on a combination of methods ... > ... while policy implementation requires closer monitoring at an annual basis

#### DG AGRI's long and deep analytical experience ... > ... is based on a wide and expanding use of statistical information

# > ... requires a close look into their quality, use and (often) misuse

Recent threats and opportunities for data availability ...



- The ever increasing reliance on indicators for policy assessment ...

  - > ... should lead to a rethinking of the "what, how and why" of their need



### The "what?" of monitoring information

Timing of the 1st Report of the CMEF will be anticipated ... > ... to become available before the summer of 2018

A significant body of statistical information is already public ... > ... and the full set will become available in Spring 2018

Current CMEF (Common Monitoring and Evaluation Framework) ... > ... consolidation in market, direct payment and RD data almost finalised



# Shift of policy focus from compliance to results ...

This shift requires a better understanding of its implications ...

Policy performance requires analysis based on indicators ... > ... but by themselves, indicators are not measures of performance

#### The "why?" of monitoring information

> ... was already anticipated in DG AGRI thinking (see 2015 BFOR Brief)

# > ... especially with respect to the difference between outputs and results



#### The "how?" of monitoring information

## In certain areas, policy performance can be measured ...

In other areas, further progress in data detail is required ...

In some, assessing policy performance is less straightforward ...

- $\succ$  ... where specific targets are set, on the basis of (multi-annual) results
- > ... especially in areas (e.g. soil practices) where policy impact takes time
- > ... as results depend on multiple, often exogenous factors (e.g. income)



Reports and data available at:

https://ec.europa.eu/agriculture/index\_en.htm

https://ec.europa.eu/agriculture/policy-perspectives/index\_en.htm

https://ec.europa.eu/agriculture/policy-perspectives/impact-assessment/index\_en.htm

https://ec.europa.eu/agriculture/markets-and-prices/index\_en.htm

https://ec.europa.eu/agriculture/events/2016-outlook-conference\_en

https://ec.europa.eu/agriculture/statistics\_en

https://ec.europa.eu/agriculture/cap-indicators\_en

https://ec.europa.eu/agriculture/consultations/cap-modernising/2017\_en

https://ec.europa.eu/info/news/future-cap-whats-cooking-next-cap\_en

#### Thank you for your attention!