## **Communication on the future of the CAP**

"The CAP towards 2020: meeting the food, natural resources and territorial challenges of the future"

> DG for Agriculture and Rural Development European Commission



European Commission Agriculture and Rural Development Olof S.

## Outline

**1. The context** 

2. The CAP today

3. Why do we need a reform?

## 4. New objectives, future instruments and policy options

5. Next steps





## **1. The context**

## **Background of reform**

- Entry into force of Lisbon Treaty
- Budgetary framework ends in 2013
- Need to align CAP post-2013 to Europe 2020 strategy

## Public debate

- Strong public interest in Commission call to public: 5 600 contributions
- Very successful Conference in July: 600 participants
- Council, EP, EESC, CoR discussions and/or opinions

## The Communication

- Reflects broadly identified policy challenges
- Responds to the public debate and outlines broad future options
- Launches inter-institutional debate and prepares legal proposals



## 2. The CAP today

### A substantially reformed policy...

- Structured in two complementary pillars
- Farm support mainly decoupled and subject to cross-compliance
- Role of market intervention mechanisms significantly reduced to safety net level
- Rural development policy strengthened with funds and new policy instruments

#### ... better performing...

- Surpluses belong to the past
- Competitiveness improved
- Improved transfer efficiency
- More sustainable farming
- Integrated approach for rural areas
- Contribution to EU budget stability

... and resulting in a territorial and environmentally balanced EU agriculture





## CAP expenditure and CAP reform path (2007 constant prices)



## 3. Why do we need a reform?

### To respond to challenges ahead

## Economic challenges

- Food security
- Price variability
- Economic crisis





# Recent trends in some commodity market prices

EUR/t for fresh milk

EUR/t for maize; EUR/bbl for crude oil





## **EU developments in agricultural income**

#### (agricultural income/AWU in real terms)



# Relative situation of agricultural income in the EU

Agricultural income level Income gap with the rest between Member States of the economy (average 2005-2007) (2009)(agricultural income as % of average (agricultural income/AWU in real terms -EU-27 = 100)income in the total economy) 200 100% 175 80% 150 125 60% 100 40% 75 50 20% 25 0% 0 EU-15 EU-27 EU-12 EU-15 EU-27 EU-12

Source: European Commission - DG Agriculture and Rural Development, based on Eurostat data



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10

# Recent evolution of agricultural input and output prices

(index 1996 = 100, in real prices)



## 3. Why do we need a reform?

### To respond to challenges ahead

## Economic challenges

- Food security
- Price variability
- Economic crisis

## Environmental challenges

- GHG emissions
- Soil depletion
- Water/air quality
- Habitats and biodiversity

## Territorial challenges

- Vitality of rural areas
- Diversity of EU agriculture

### Equity and balance of support

## **Contribution to Europe 2020 strategy**



## 4a. What are the objectives with the reform?



## 4b. What policy instruments?

#### Better targeted to objectives

#### **Based on two pillar structure**

#### **Direct payments**

- Redistribution
- Better targeting
- Redesign:
  - Greening of direct payments
  - Capping of payments
  - Small farmers
     support
  - Areas with
     specific natural
     constraints





# Average direct payments per potentially eligible area and beneficiary

Direct payments net ceilings fully phased-in (in 2016)



## 4b. What policy instruments?

#### Better targeted to objectives

**Based on two pillar structure** 

#### **Direct payments**

- Redistribution
- Better targeting
- Redesign:
  - Greening of direct
     payments
  - Capping of payments
  - Small farmers
     support
  - Areas with specific natural constraints

## Market measures

- Market orientation
- Streamline and simplification
- Improved food chain functioning



# Slow, limited, asymmetric price transmission along the food supply chain



Source: European Commission – DG Economic and Financial Affairs, based on Eurostat data



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## 4b. What policy instruments?

#### Better targeted to objectives

#### **Based on two pillar structure**

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#### **Market measures**

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- Improved food chain functioning

#### **Rural development**

- Environment, climate change and innovation as guideline themes
- Improved coherence with other EU policies
- More effective delivery mechanisms
- Address risk management

• New distribution criteria



## **4c. What policy options?**

Option 1	<ul> <li>Continue the gradual reform process</li> <li>Adjust the most pressing shortcomings (e.g. more equity in the distribution of direct payments)</li> </ul>
Option 2	<ul> <li>Capture the opportunity for reform</li> <li>More sustainable and balanced CAP (between policy objectives, MS and farmers)</li> <li>More 'green' targeted measures</li> </ul>
Option 3	<ul> <li>More fundamental reform</li> <li>Focus on environmental and climate change objectives through rural development</li> <li>Move away from income support and most market measures</li> </ul>
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## 5. Next steps

#### Inter-institutional debate on the Communication

#### **Preparation of Impact Assessment (IA)**

- In-depth Commission analysis of new policy settings, options and their economic, social and environmental impacts
- Stakeholders consultation: analytical contributions from stakeholders based on Consultation document published on the 23th of November

### **Preparation of Legal Proposals**

Legal proposals presented by mid-2011



## For further information

- The CAP after 2013
   <a href="http://ec.europa.eu/agriculture/cap-post-2013/index\_en.htm">http://ec.europa.eu/agriculture/cap-post-2013/index\_en.htm</a>
- The Communication on the future of the CAP
   <u>http://ec.europa.eu/agriculture/cap-post-2013/communication/</u>
   <u>index\_en.htm</u>
- Public consultation
   <u>http://ec.europa.eu/agriculture/cap-post-2013/consultation/index\_en.htm</u>



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