



REPUBLIC OF SLOVENIA

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# Preliminary considerations on the post-2013 outline of RD policy with reference to the Italian position paper

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# Preliminary observations on the paper:

## 1. Leading principles



- paper is **a constructive contribution** to the post -2013 CAP debate.
- consider **6 leading principles and further strengthening of Pillar 2**.
- Strengthening of Pillar 2 is crucial if RD policy is **to tackle new challenges**



# Preliminary observations on the paper:

## 2. Manners to strengthen Pillar 2 (1/)



### GENERAL observations:

- **Two pillar structure** has to remain **intact / unchanged**.
- We strongly support the **idea of strengthening Pillar 2**
- **Strengthening of Pillar 2** should not come at the expense of i.e. should not compromise the efficient implementation of **Pillar 1**.
- Importance of Pillar 1 payments will only be enforced in the future due to increased market volatility.



# Preliminary observations on the paper:

## 2. Manners to strengthen Pillar 2 (2/)



- in the future Pillar 1 and 2 of the CAP **will undertake additional functions** = concept of **multi-functionality of agriculture**.
- possibility of reduction of EU funds under Heading 2 and **national co-financing of Pillar I**.
- National co-financing would have to be obligatory in that case.



# Preliminary observations on the paper:

## 2. Manners to strengthen Pillar 2 (3/)



- **overlapping of some environmental functions under Pillar 1 (GAEC, Art. 68) and Pillar 2 (AEM in Axis 2):** need for re-definition
- Question: What is the relation between **environmental functions** undertaken by direct payments system (Chapter 3) and **the objective of sustainable management of resources** under RD (Chapter 4)? There seem to be certain overlapping?



# Preliminary observations on the paper:

## 3. Objectives of the new RD policy (1/ )

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- We believe that **aspects of RD policy** as defined currently by the four axes **should remain addressed by the Pillar 2** (either in the form of axes, thematic groupings, priorities etc.). These aspects are:
  - **Agricultural competitiveness** (crucial for new MS);
  - **Provision of public goods from agriculture**, especially maintenance of agricultural activities in LFA, agricultural landscapes, biodiversity, adaptation to climate change, viability of rural areas etc.;
  - **Vitality of wider rural communities.**





# Focal points of post-2013 CAP

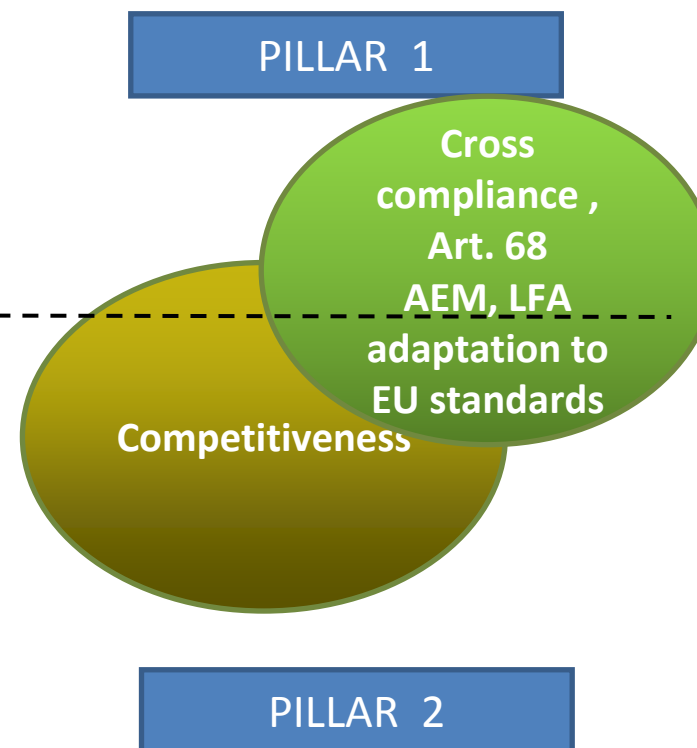


## 1. Production side of agriculture

(agriculture as an economic activity) = *primary function of agriculture* = safe & high quality agricultural products.

2. Provision of public goods: non-excludable (available to all) and non-rival (consumption by one person does not reduce the amount available to others) = *complementary functions of agriculture*

3. Balanced territorial development – fostering of wider rural economy.



# Preliminary observations on the paper:

## 3. Objectives of the new RD policy (2/ )

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- **LFA compensatory payments should be maintained.**
- In Slovenian case almost entire territory (86 %) is covered by LFA, hence preservation of agriculture in Slovenia depends on **LFA compensatory allowances**. Re-definition of LFA: LFA payments should be conditioned upon the expenses of production.





# Preliminary observations on the paper:

## 3. Objectives of the new RD policy (3/ )

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- Concerning other aspects of Axis 2, namely AEM, we believe that voluntary compliance with standards of agricultural practise **going beyond the conventional practise** as well as **introduction of high standard environment technologies** should continue to be additionally stimulated.
- Compensatory payments to farmers farming in the areas subject to **administrative limitations** for nature resources protection reasons?



# Preliminary observations on the paper:

## 4. Greater coordination with Cohesion Policy



- “The separation between the actions of the EAFRD and those of other Structural Funds must be overcome through strengthening of strategic integration, while the relevant functions of all various Funds remain untouched.”
- **What kind of unitary strategic framework would have to be established at the EU level?** We would appreciate further elaboration of this very interesting suggestion.
- **Axis 3 and 4: Should they stay within RD framework?**
- **Have the benefits and disadvantages been explored?**



# To conclude: key principles of RD policy for the post 2013 period



1. ***Differentiation and targeting*** (according to space and practices);
2. ***Proportionality*** (link between value of service and aids);
3. ***Consistency*** (e.g. aids to organic farming larger than to conventional);
4. ***Simplicity and stability*** (to lower administrative costs, ensure greater efficiency etc.).

Source: J.-C. Bureau, L.-P. Mahé (Notre Europe)



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**Thank you for the attention!**

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